

# **AQUACULTURE - LICENSING UNDER**

# FISHERIES (AMENDMENT) ACT 1997 as amended

and

# FORESHORE ACT 1933 as amended

Application Form for an Aquaculture and Foreshore Licence for a <u>single specific site</u>. If a Licence is required for more than one site a separate application form must be completed for each site.

**Important Note** 

Section 4 of the Fisheries and Foreshore (Amendment) Act, 1998 (No. 54 of 1998) prohibits any person making an application for an Aquaculture Licence from commencing aquaculture operations until duly licensed under the Fisheries (Amendment) Act, 1997 (No. 23 of 1997), and provides that a breach of that prohibition will cause the application to fail.

A copy of an Environmental Impact Statement and Natura Impact Statement should be enclosed, if required, with all new, review and renewal applications. See Guidance Notes Section 3.

> Aquaculture & Foreshore Management Division, Department of Agriculture, Food and the Marine, National Seafood Centre, Clonakilty, Co. Cork Telephone: (023) 8859500 Fax: (023) 8821782

> > **Revised 2014**

#### AQUACULTURE AND FORESHORE LICENCE APPLICATION FORM, for purposes of FISHERIES (AMENDMENT) ACT, 1997 and FORESHORE ACT, 1933

# NB: The accompanying Guidance Notes should be read before completing this form.

**Note:** Details provided in Parts 1 and 2 will be made available for public inspection. Details provided in Parts 3 and 4 and any other information supplied will not be released except as may be required by law, including the Freedom of Information Act 1997 as amended.

### USE BLOCK CAPITALS IN BLACK INK PLEASE

For Office Use	1
Application Ref. No	T6/439.
Date of Receipt (Dept	Seniestore Management (
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Type of Appli	cant (tick one)	
Sole Trader		
Partnership		
Company		
Co-Operative		
Other	Please specify-	
Other	Please specify-	

### PART 1: PRELIMINARY DETAILS

Applicant's Name(s)
1. FERARD CASEV
Address:
CROMANE LOWER,
KILLORGLIN
CO, HERRY
2.
Address:
2
3.
Address:
4.
Address:

Contact Name	
Organisation Name (if applicable)	
Address	

# PART 1: PRELIMINARY DETAILS

TYPE OF APPLICATION - please indicate relevant typ This Application Form is valid for each type of application	
(i) Aquaculture Licence	V
(ii) Trial Licence	
(iii) Foreshore Licence, if Marine Based	
(iv) Review of Aquaculture Licence	
(v) Renewal of Aquaculture Licence	

# TYPE OF AQUACULTURE

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See Guidance Note 3.2

Indicate the relevant type of application with a tick.

(i)	MARINE-BASED		
	Finfish		Go to Parts 2.1 and 2.1A
	Shellfish Subtidal	•	Go to Parts 2.2 and 2.2A
	Intertidal	$\checkmark$	Go to Parts 2.2 and 2.2A
	Seaweed/Aquatic Plants/Aquatic Fish Food		Go to Parts 2.3 and 2.3A
(ii)	LAND-BASED		
	Finfish Shellfish	Go to Pa	rts 2.4 and 2.4A
	Aquatic Plants Aqua	tic Fish Food	Go to Parts 2.4 and 2.4A
(iii)	TRIAL LICENCE		Go to appropriate Parts as above and to Part 2.5.

When fi	illing out this section refer also to 2.2A and Guidance Note 3.3 for information or Conditions and Documents required with this application type
roposed	Site Location
(i)	Bay: CASTLEMAINE
(ii)	County: KERRY
(iii)	OS Map No:
(iv)	Co-ordinates of Site: (please specify coordinate reference system used e.g. Irish Grid (IG) or Irish Transverse Mercator (ITM) or Latitude/Longitude [in which case specify whether ETRS89 or WG84 etc.]
(v)	Size of Site (hectares):
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vii) Whe	.1)
vii) Whe viii) Whe viii) Plea collection	.1)         C.S.S.S.S         ther production will be sub-tidal or inter-tidal?         IMTEN-TOOL.         ase supply details of (a) source of seed e.g. wild hatchery and location and (b) means of a and introduction to culture.         IMATCUEY       - FAANCE - U.S. INF.         Image: A seed into the State or movement of seed within the State requires notification to the Marine Institute as per the Fish orisation Regulations - See Guidance Notes Section 6         od of culture (rope, trestles - intensive; bottom - extensive;
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		i outside Designa <u> </u>		1 Waters Area		
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xi) What are the ma	in predators of the species to be cultiva	ated?
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xii) Describe the m	thod(s) which will be used to control t	hem
€r.	0	
		ded with this application type

# 2.2A DOCUMENTATION REQUIRED FOR MARINE-BASED SHELLFISH AQUACULTURE

(to be included separately with a Licence Application for a new site or for a renewal or review of an existing Licence)

- An appropriate Ordnance Survey Map (recommendation is a map to the Scale of 1:10,000/1:10,560, i.e. equivalent to a six inch map). Note: The proposed access route to the site from the public road across tidal foreshore must also be shown on the map.
- Scale drawing of the structures to be used and the layout of the farm. The proposed site drawings must illustrate all site structures above and below the water including mooring blocks. (recommended scales normally 1:100 for structures and 1:200 for layout ) (See Guidance Note 3.3.2)
- 3. The prescribed application fee (See Guidance Note Section 4)  $\in 95.23$
- If the applicant is a limited Company within the meaning of the Companies Act 1963. as amended, the Certificate of Incorporation and Memorandum and Articles of Association
- 5. If the applicant is a Co-operative, the Certificate of Incorporation and Rules of the Co-operative Society
- Environmental Impact Statement (if required) in certain cases- See Guidance Notes Section 3.3.1
- 7. Alien Species dossier (where required) See Guidance Notes Section 3.3.1

# NOW COMPLETE PARTS 2.6, 3, 4 AND 5 PLEASE

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# PART 5: DECLARATION AND SIGNING

# NB: Refer to Guidance Note Section 3.5 and Section 4 - Guidance on Declaration and Signing and Annual Aquaculture and Foreshore Licence Fees

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this is a renewal/review have you met a pplicable, explain why you have not con	all licence conditions of the existing aquaculture licence? If nplied with all conditions:
	rided in Parts 1, 2, 3 and 4 above to be true aclose an application fee* of $\epsilon_{95\cdot23}$
leace state engaging of persons	Gerord ases
- Date:	4-2-2016
	pplication must sign and date this application form. can apply for the renewal/review of an Aquaculture Licence.
Preferred method of payment is by cheq Agriculture, Food and the Marine.	ue or bank draft. The fee should be made payable to the Department
efer to Guidance Note Section 4 - Guid	lance on Aquaculture and Foreshore Licence Fees
he application form should be forwarde	ed, with the required documents and application fee, to:
Aqu	unculture Licensing
Depa	aculture & Foreshore Management Division artment of Agriculture, Food and the Marine ional Seafood Centre
Clo	nakilty Cork

### **1 NO. SITE AT CASTLEMAINE HARBOUR CO.KERRY**

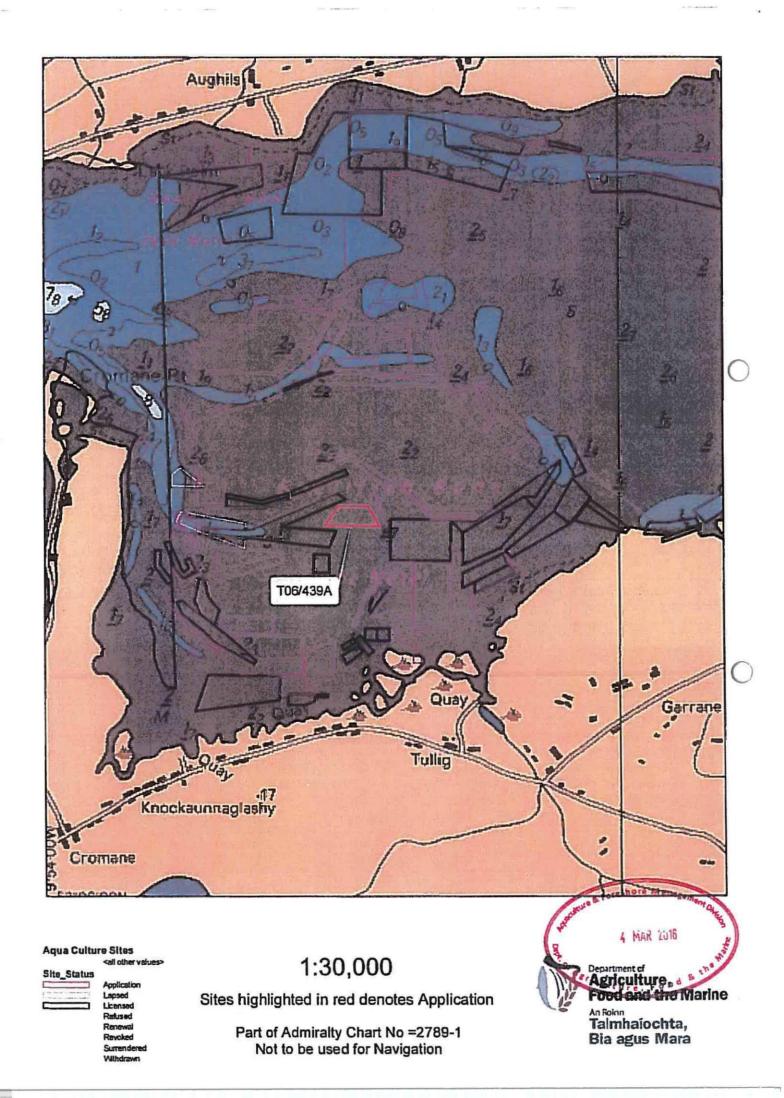
### **Co-ordinates & Area**

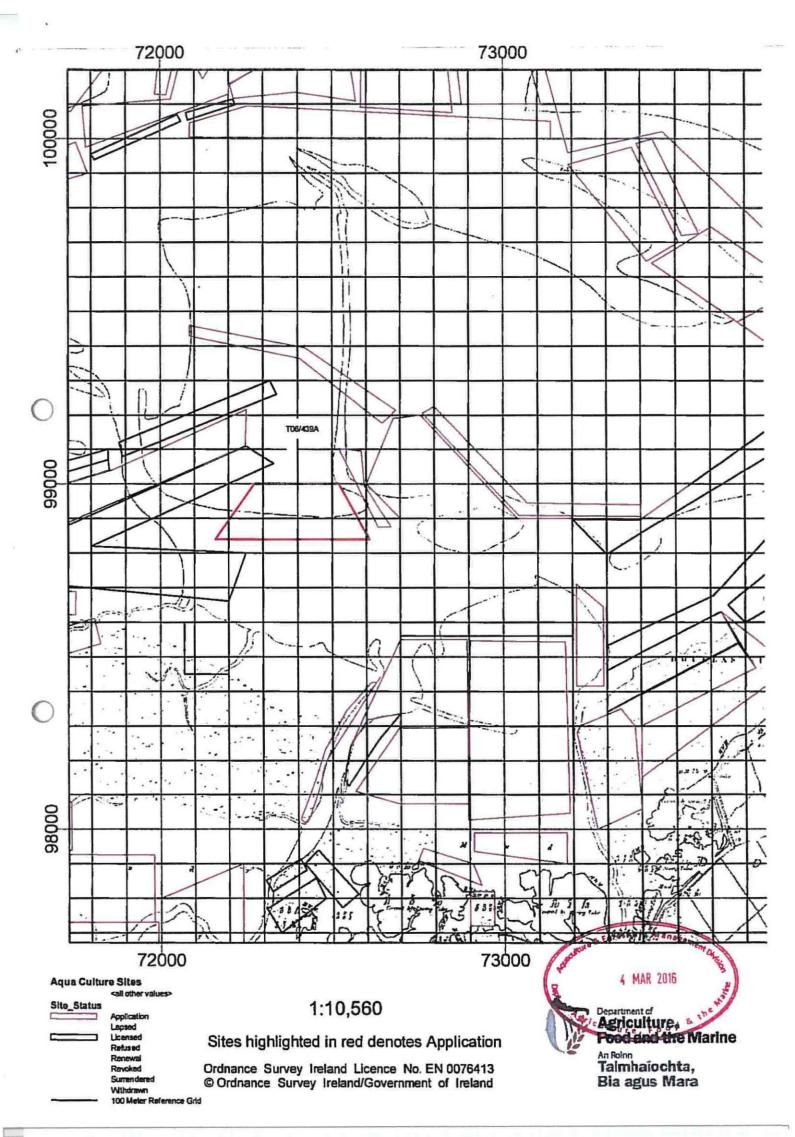
# Site T06/439A (5.56 Ha)

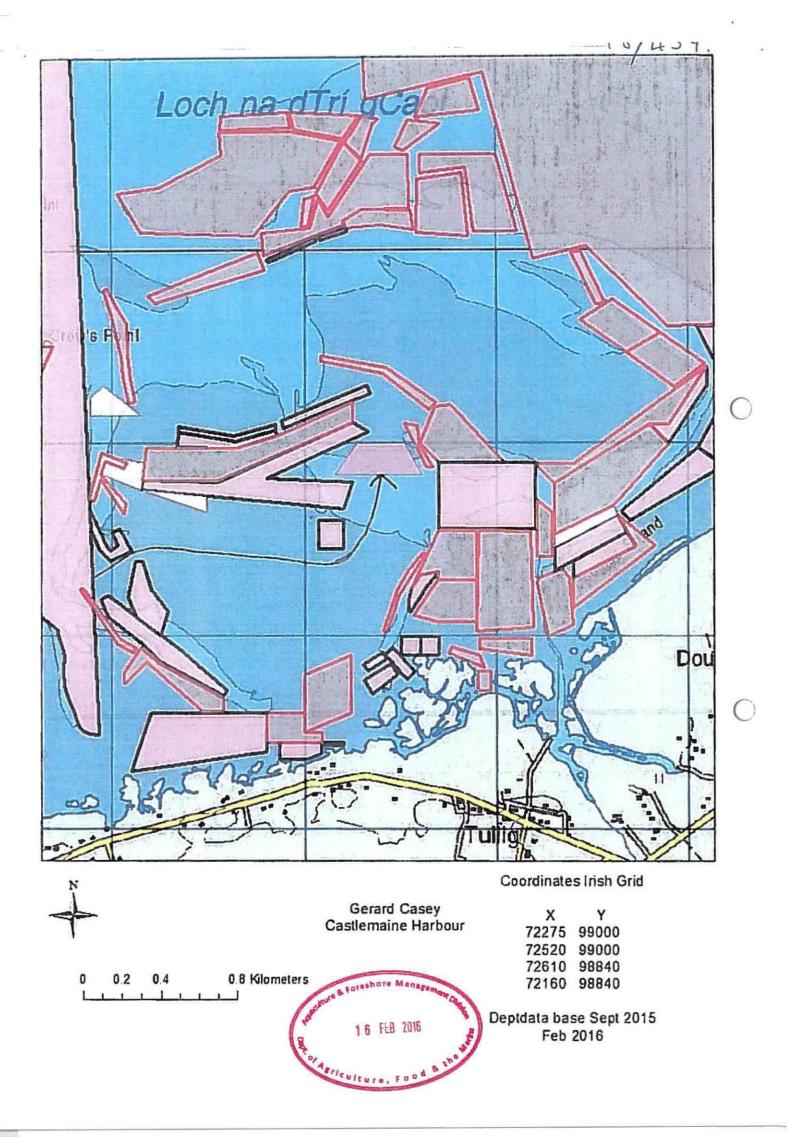
The area seaward of the high water mark and enclosed by a line drawn from Irish National Grid Reference point

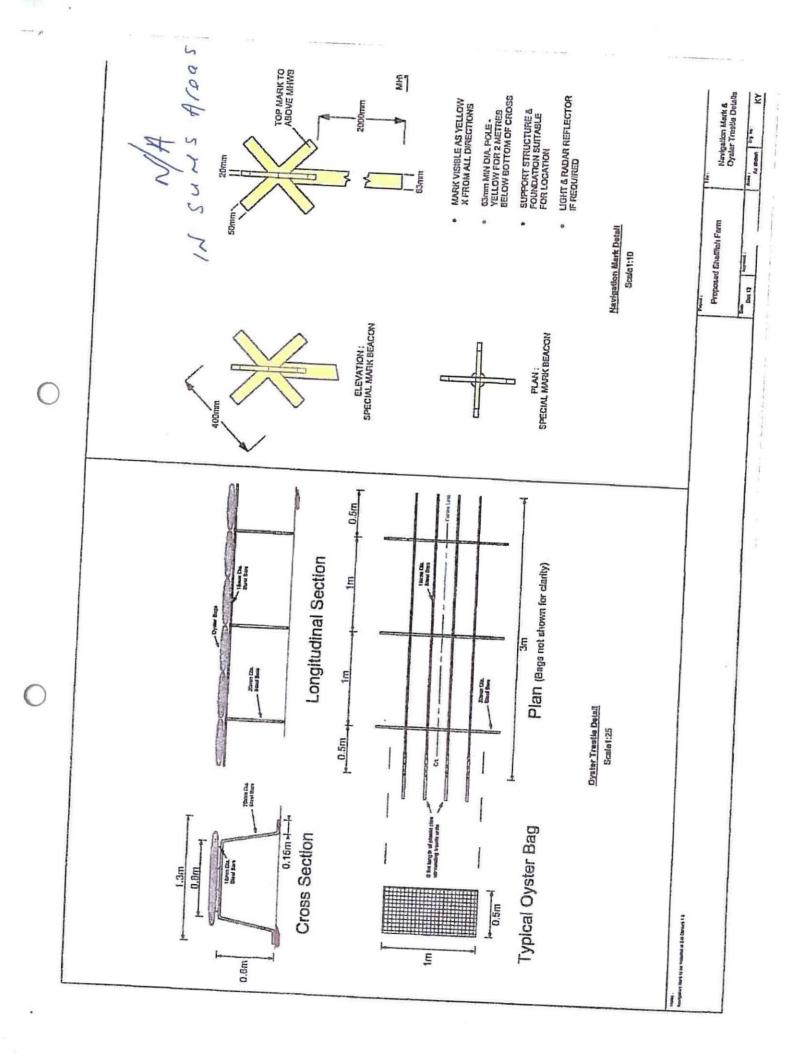
072275, 099000 to Irish National Grid Reference point
072520, 099000 to Irish National Grid Reference point
072610, 098840 to Irish National Grid Reference point
072160, 098840 to the first mentioned point.

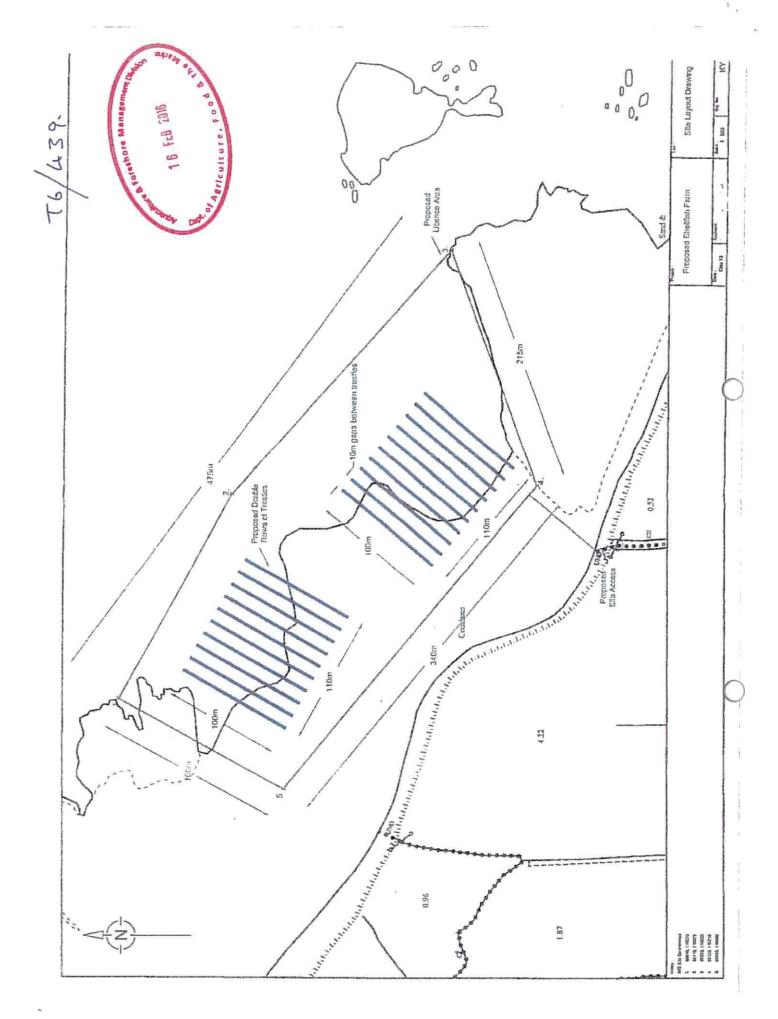














Cromane Lower, Killorglin, Co. Kerry.

31<sup>st</sup> July 2018

Oisin O'Kelly, Aquaculture & Foreshore Management Division, Department of Agriculuture Food & The Marine, National Seafood Centre, Clogheen, Clonakility, Co. Cork. PA5 TX47

# Re: T6/439A & T6/482A – Application for Aquaculture Licences for sites in Castlemaine Harbour Co. Kerry.

Dear Mr. O'Kelly,

I refer to your letter of the 16<sup>th</sup> July in respect of the above. I would like to make the following observations in respect of my application for licences referred to above:-

The Marine Institute state that site T6/482A is located within the Cromane designated Shellfish Growing Waters Area but that site T6/439A is not. Both sites are within the designated Shellfish Area and both sites are situated adjacent to existing licenced areas.

The cultivation of oysters in bags and on tressels is the most productive way of growing oysters. This method is implemented all over the world and as the Marine Institute indicate these sites will have no chemical or hazardous substance and any impact on the environment will not be significant also as stated by the Marine Institute.

In respect of Irish Water's observations on the positioning of site T6/439A please note that this site is approximately five kilometres from any discharge point and it is significantly further than many of the sites situated within Castlemaine Harbour which are between one and three kilometres from the discharge point. Please note that oysters filter water all the time and play a significant part in the purification of water. They also contribute to the filtering of waste water which is discharged into the Castlemaine Harbour.

An Taisce indicate that they have reviewed 34 licence applications for aquaculture development in Castlemaine Harbour. They do not indicate if they have reviewed sites T6/439A or T6/482A. While I respect that Castlemaine Harbour is of major ecological importance and that we have a range of habitats which are very important to our future the granting of some additional licences in the harbour will not impact unduly on its habitats.



the respect of some of the concerns raised by residents and other fishermen in the area please note that sites T6/439A and T6482A are on the east side of Castlemaine Harbour. They post no threat to human beings or to any wildlife species. These sites are not visible from the shore and it is not possible to reach these sites on foot but only by boat.

On a personal note I commenced fishing with my father when I was twelve years old and continued to do so until I immigrated to America for some years. I applied for this licence two years ago as fishing is in my blood and is something I always wanted to do. There is a good and healthy living to be made from it but for this to happen I need a licence. Please note that opportunities for economic progression in the area are limited and obtaining a licence to fish in the harbour would both fulfil both my economic and social needs.

I should be obliged if you would consider the above points as part of your decision making process.

Yours sincerely,

- 157

Georg

Gerard Casey



# Submission AGR 00651-18: Recommendation to Refuse Aquaculture and Foreshore Licences for one site T06/439A

TO: Minister STATUS: PURPOSE:

Completed For Decision

AUTHOR: OKelly, Oisin OWNER: OKelly, Oisin REVIEWERS: OShea, Nicole Farrell, Brendan Quinlan, John Beamish, Cecil Ball, Siobhan Smith, Ann

DIVISION: Coastal Zone Management DECISION BY:

#### Final comment

Minister determines that the application for Aquaculture and Foreshore Licences be refused for the reasons set out.

#### Action required

Ministerial determination on Aquaculture/Foreshore Licensing Application (T06/439A).

#### Executive summary

The Minister's determination is requested in relation to an application for an Aquaculture Licence from Mr. Gerard Casey, Cromane Lower, Killorglin, Co. Kerry.

The application is for the cultivation of Pacific Oysters using bags and trestles at Site T06/439A (5.56 ha), on the foreshore, in Castlemaine Harbour, Co. Kerry.

A submission in respect of the application for the Foreshore Licence is also set out for the Minister's consideration.

It is recommended that the Minister determines that the application for Aquaculture and Foreshore Licences be refused for the reasons set out in the 'Detailed Information' section below (essentially, the risk of significant disturbance from the proposed aquaculture activities cannot be discounted. The proposed increase in the spatial area arising from the new licence applications would pose a risk of seston depletion and impact on the carrying capacity of the harbour. New oyster licence applications cannot be authorised as it is not possible to measure the magnitude of the impact of individual licences which could adversely affect the integrity of the Natura 2000 sites).

#### Detailed information

#### Recommendation to Refuse an Aquaculture Licence application (T06/439A)

#### **DECISION SOUGHT**

The Minister's determination is requested please, in relation to an application for an Aquaculture Licence from Mr. Gerard Casey, Cromane Lower, Killorglin, Co. Kerry, for a site in Castlemaine Harbour, Co. Kerry.

Also attached is a submission in respect of the accompanying Foreshore Licence for the Minister's consideration.

#### BACKGROUND

Marine aquaculture operations require separate Aquaculture and Foreshore Licences and Ministerial approval is required in respect

of this submission (Aquaculture Submission), and the submission underneath (Foreshore Submission), which refer to the same site.

The Aquaculture Licence defines the activity that is permitted on a particular site and the Foreshore Licence allows for the occupation of that particular area of foreshore. The continuing validity of each licence is contingent on the other licence remaining in force.

#### APPLICATION FOR AN AQUACULTURE LICENCE

An application for an Aquaculture Licence has been received from the applicant referred to above (in conjunction with an application for a Foreshore Licence), for the cultivation of Pacific Oysters using bags and trestles, in relation to a site on the foreshore in Castlemaine Harbour, Co. Kerry (numbered T06/439A - 5.56 hectares).

#### LEGISLATION

Section 7 of the Fisheries (Amendment) Act, 1997, provides that the Licensing Authority (i.e. Minister, delegated officer or, on appeal, the Aquaculture Licence Appeals Board) may, if satisfied that it is in the public interest to do so, license a person to engage in aquaculture.

Article 6 (3) of the Habitats Directive provides that "Any plan or project not directly connected with or necessary to the management of the site but likely to have a significant effect thereon ... shall be subject to appropriate assessment of its implications for the site in view of the site's conservation objectives ... the competent national authorities shall agree to the plan or project only after having ascertained that it will not adversely affect the integrity of the site concerned ..."

#### CONSULTATION AND PUBLIC COMMENT

The application was sent to the Department's technical experts, statutory consultees, and it was also publicly advertised in a composite public notice covering both aquaculture and foreshore elements.

#### **Technical Consultation**

#### Marine Engineering Division (MED):

The site is located in Castlemaine Harbour, approximately 1.8 km east of Cromane Spit. It is located 0.5 km outside the Shellfish Designated Waters, SI 268 of 2006, Cromane, Co. Kerry, and within Castlemaine Harbour SAC and SPA.

The site is within the Castlemaine Single Unified Marking Scheme (SUMS).

The site is not in an area that is likely to be highly visible to many people. Population density in the area is low and trestles will only be visible at times of low tide. There are no features of high landscape or scenic value that will be impacted upon.

MED does not recommend licensing this site as the Department's Conclusion Statement, which has been informed by the Appropriate Assessments, has concluded that this new application should not be licensed.

#### Marine Survey Office (MSO):

The MSO has no obection to this application from a navigational viewpoint.

The applicant is required to apply to the Commissioners of Irish Lights for sanction to establish the following marks: four posts, projecting two meters above sea level at highest astronomical tide, and with a topmark of a diagonal St. Andrews cross, painted yellow, and these should be erected at the four corners of the development.

#### Sea Fisheries Protection Authority (SFPA):

The issuing of an Aquaculture and Foreshore Licence in the area identified as T06/439 for the cultivation of pacific oysters would have no negative impact on local sea fishing operations.

#### **Statutory Consultation**

Regulation 10 of the Aquaculture (Licence Application) Regulations, 1998, requires certain statutory bodies to be notified of an Aquaculture Licence application.

Comments were received within the statutory consultation period from the following statutory bodies:

#### An Taisce:

An Taisce noted: "The Harbour is of major ecological importance and contains a range of coastal habitats of excellent quality,

including many that are listed on Annex I of the E.U. Habitats Directive. It is a very important site for passage and wintering waterfowl. There are a number of birds of international and national importance in this site."

On reviewing the documentation provided with the application, An Taisce submit, in agreement with the AA report conclusions, that the aquaculture licence application (Ref: T06/439A) should not proceed.

#### Marine Institute:

Site T06/439A is located within Castlemaine Harbour SAC (Site Code 000343) and the Castlemaine Harbour SPA (Site Code 004029). The Marine Institute has noted the findings of the Appropriate Assessment reports, and the Department's Draft Appropriate Assessment Conclusion Statement, in regard to the impacts of the proposed aquaculture activity on the Conservation Objectives of the Castlemaine Harbour SAC and Castlemaine Harbour SPA. On the basis of the Appropriate Assessment Conclusion Statement the Marine Institute is of the view that an aquaculture licence at this site should not be granted.

#### Commissioner of Irish Lights:

CIL has no objection to the application. In the event of any licence being issued CIL has listed conditions for inclusion.

#### Irish Water

Irish Water noted application T06/439A is not wholly within designated shellfish waters.

Irish Water also stated that the Department may wish to consider the proximity of wastewater discharges to the proposed aquaculture development as this application is within 10 km of a primary discharge point. However, further consideration of this matter is not required as this application is recommended for refusal.

#### **Public Consultation**

The application was publicly advertised using a composite public notice covering both aquaculture and foreshore elements in "The Kerryman" on June 6th, 2018. The application and supporting documentation were available for inspection at Killorglin and Killarney Garda Stations for a period of four weeks from the date of publication of the notice in the newspaper.

There were seven submissions received during the public consultation period. It is not possible to disaggregate the comments into aquaculture and foreshore elements.

Five submissions consisted of objections to all oyster farming in Castlemaine Harbour on the grounds that the local environment and habitat would be damaged; the natural beauty of the area should be preserved for present and future generations; and aquaculture activities would have a detrimental effect on tourism. A concern about the impact of landowners in the area and their livestock was also referred to in one submission.

An existing licensee in Castlemaine Harbour provided a submission objecting to new applications on the basis of potential damage to the ecosystem in Castlemaine Harbour; the need to preserve wildlife and bird species; current overfishing in the harbour; lack of nutrients in the water to accommodate all potential new licensed sites; and the overall quantity and scale of the new licence applications.

The other submission received was signed by six licence applicants requesting that the Department consider their livelihoods in making a determination, and the potential boost to employment in the area arising from the granting of licences. They requested that applications be processed in a phased manner with the older applications considered in advance of, and separately from, subsequent applications.

#### Applicant response to observations made during the consultation process

The applicant states that the site is within the Cromane Designated Shellfish Growing Waters Area.

The applicant also states that the site is approximately five kilometers from any discharge point and it is significantly further than many of the sites situated within Castlemaine Harbour which are between one and three kilometers from the discharge point. The applicant states that oysters filter water all the time and play a significant part in the purification of water, and that they also contribute to the filtering of waste water which is discharged into the Castlemaine Harbour.

The applicant states that An Taisce has not indicated that they have reviewed site T06/439A and while he respects that Castlemaine Harbour is of major ecological importance, and that we have a range of habitats which are very important to our future, the granting of some additional licences in the harbour will not unduly impact on its habitat.

In relation to concerns raised by members of the public, the applicant states that site T06/439A is on the east side of Castlemaine

Harbour and poses no threat to human beings or to any wildlife species. The site is not visible from the shore and it is not possible to reach these sites on foot, but only by boat.

Finally the applicant remarks that oppurtunities for economic progression in the area are limited and obtaining a licence to fish in the harbour would fulfil both his economic and social needs.

#### CRITERIA IN MAKING LICENSING DECISIONS

The Licensing Authority, in considering an application, is required by statute to take account, as appropriate, of the following points and also be satisfied that it is in the public interest to license a person to engage in aquaculture:

#### a) the suitability of the place or waters

The findings of the Appropriate Assessment of aquaculture activities in Castlemaine Harbour found that from a Natura 2000 perspective the risk of significant disturbance from the proposed aquaculture activities cannot be discounted. The proposed increase in the spatial area arising from the new licence applications, including T06/439A, would pose a risk of seston depletion and impact on the carrying capacity of the harbour. New oyster licence applications, including T06/439A, cannot be authorised as it is not possible to measure the magnitude of the impact of individual licences which could adversely affect the integrity of the Natura 2000 sites.

#### b) other beneficial uses of the waters concerned

Public access to recreational and other activities can be accommodated by this project.

#### c) the particular statutory status of the waters

#### (i) Natura 2000

The sites are located within the Castlemaine Harbour SAC (Site Code: 000343) and the Castlemaine Harbour SPA (Site Code: 004029). An Article 6 Appropriate Assessment has been carried out in relation to aquaculture activities in this SAC and SPA. The Appropriate Assessment (AA) found that:

Licensing of the new sites, including T06/439A, for aquaculture in Castlemaine Harbour may result in the following adverse effects:

- interrupting the progress towards achieving the Conservation Objectives of the SPA for those species in long term population decline;
- disrupt those factors that help to maintain the favourable conditions of the SPA (i.e. spatial extent of functional habitat);
- interfere with the distribution and density of SCIs that are the indicators of the favourable condition of the SPA (i.e. caused by displacement);
- cause changes to the vital defining aspects (i.e. undisturbed foraging areas and an absence of obstructions to sight lines) that determine how the site functions as a supporting habitat for water birds;
- reduce the area of key habitats;
- result in disturbance that could affect population size or density or the balance between key species;
- result in habitat fragmentation;
- noise/visual disturbance for all intertidal SCIs and Cormorant; and
- the displacement for all intertidal foraging SCIs except Greenshank and Redshank.

The access routes used in intertidal areas, by virtue of persistent compaction of the sedimentary habitats, are considered disturbing.

The Licensing Authority's Conclusion Statement outlines how it is proposed to determine applications for aquaculture, including T06/439A, in compliance with the EU Birds and Habitats Directives.

#### (ii) Shellfish Waters

The site is 0.5 km outside Shellfish Designated Waters.

#### d) the likely effects on the economy of the area

Aquaculture has the potential to provide a range of benefits to the local community.

Fáilte Ireland did not provide observations on the potential impacts on tourism however concerns have been raised by members of the public in their submissions, regarding the potential negative effect on local businesses and tourism caused by the visual impact of aquaculture infrastructure.

#### e) the likely ecological effects on wild fisheries, natural habitats, flora and fauna

No significant issues arose regarding wild fisheries.

The potential ecological impacts of aquaculture activities on natural habitats, flora and fauna are addressed at (c) (i) above.

#### f) the effect on the environment generally

The potential ecological impacts of aquaculture activities on natural habitats, flora and fauna are addressed at (c) (i) above.

The site is not in an area that is likely to be highly visible to many people.

The Marine Institute notes that significant impacts on the general environment are not considered likely.

#### RECOMMENDATION

It is recommended that the Minister: refuses the granting of the Aquaculture Licence sought.

The reasons for the recommendation are:

The findings of the Appropriate Assessment of aquaculture in the Castlemaine Harbour Natura sites were examined by the Department and its scientific/technical advisors. It was concluded that the risk of significant disturbance from the proposed aquaculture activities cannot be discounted. In addition, the proposed increase in the spatial area arising from new licence applications, including T06/439A, would pose a risk of seston depletion and impact on the carrying capacity of the harbour. Approval of this aquaculture licence is not recommended as it would be in contravention of the EU Birds and Habitats Directives.

#### **REASONS FOR DECISION**

The Minister for Agriculture, Food and the Marine is required to give public notice of both the licensing determination and the reasons for it. To accommodate this it is proposed to publish the following determination on the Department's website in relation to this site, subject to the Minister approving the above recommendation:

"Determination of Aquaculture/Foreshore Licensing application – T06/439A

Mr. Gerard Casey has applied for authorisation for the cultivation of Pacific Oysters using bags and trestles at a site T06/439A (5.56 ha) on the foreshore in Castlemaine Harbour, Co. Kerry.

The Minister for Agriculture, Food and the Marine has determined that it is **not in the public interest** to grant Aquaculture/Foreshore Licences for this site. In making his determination the Minister considered those matters which by virtue of the Fisheries (Amendment) Act 1997, and other relevant legislation, he was required to have regard. Such matters include any submissions and observations received in accordance with the statutory provisions. The following are the reasons and considerations for the Minister's determination to **refuse** the licences sought: -

a) The site is located within the Castlemaine Harbour Special Area of Conservation (SAC) and Special Protection Area (SPA) Natura 2000 sites. A Natura Appropriate Assessment (AA) was carried out in 2011 in relation to existing aquaculture activity and new applications on hand at that time in the SAC and SPA. Licensing determinations were made in conformity with 'Natura' requirements. Recently, in 2018, a further Article 6 assessment has been carried out in relation to aquaculture applications received subsequent to the completion of the original AA (this includes this site). An Appropriate Assessment Conclusion Statement has been produced in relation to this recent AA (available on the Department's website). This document outlines how the proposed aquaculture activities in Castlemaine Harbour SAC and SPA, including this site, are being managed so as not to significantly or adversely affect the integrity of the SAC and SPA.

b) Taking account of the recommendations from the Appropriate Assessment process, the proposed aquaculture activities are not consistent with the Conservation Objectives for the SPA and could result in significant disturbances to key bird species and reductions in their density and functional foraging habitat area.

c) The potential increase in the spatial area arising from new aquaculture activities (including this site) could cause seston depletion and impact negatively on the carrying capacity of Castlemaine Harbour.

d) The potential risks from licensing the proposed aquaculture activities, including this site, on the integrity of the Natura 2000 sites cannot be discounted."

#### Recommendation to refuse a Foreshore Licence Application (T06/439A)

#### DECISION SOUGHT

The Minister's determination is requested please, in relation to an application for a Foreshore Licence from Mr. Gerard Casey, Cromane Lower, Killorglin, Co. Kerry, for a site in Castlemaine Harbour, Co. Kerry, on which it is proposed to conduct aquaculture.

#### BACKGROUND

Marine aquaculture operations require separate Aquaculture and Foreshore Licences and Ministerial approval is required in respect of this submission (Foreshore Submission) and the submission above (Aquaculture Submission), which refer to the same site.

The Foreshore Licence allows for the occupation of the particular area of foreshore while the Aquaculture Licence defines the activity that is permitted in this area. The continuing validity of each licence is contingent on the other licence remaining in force.

#### APPLICATION FOR A FORESHORE LICENCE

An application for a Foreshore Licence has been received from the applicant referred to above (in conjunction with an Aquaculture Licence application), relating to the occupation of the foreshore associated with the Aquaculture Licence application (T06/439A), at a site (5.56 ha) in Castlemaine Harbour, Co. Kerry.

#### LEGISLATION

Section 3 of the Foreshore Act, 1933, gives power to the Minister to license the use of foreshore if he is of the opinion that it is in the public interest to do so.

#### CONSULTATION AND PUBLIC COMMENT

The application was sent to the Department's technical experts, and it was also publicly advertised in a composite public notice covering both aquaculture and foreshore elements.

This application was also sent to the Department of Housing, Planning and Local Government (DHPLG) in accordance with subsection (1B) of Section 3 of the Foreshore Act, 1933, which requires consultation between the Minister for Agriculture, Food and the Marine and the Minister for Housing, Planning and Local Government. Whilst aquaculture legislation requires certain statutory bodies to be notified of an aquaculture application, no other statutory bodies are prescribed consultees under Fisheries related foreshore legislation.

#### Department of Housing, Planning and Local Government (DHPLG)

No submission was received deom DHPLG, therefore there are no comments on water quality or from a foreshore perspective.

#### **Technical Consultation**

#### Marine Engineering Division (MED):

The site is located in Castlemaine Harbour, approximately 1.8 km east of Cromane Spit. It is located 0.5 km outside the Shellfish Designated Waters, SI 268 of 2006, Cromane, Co. Kerry, and within Castlemaine Harbour SAC and SPA.

The site is within the Castlemaine Single Unified Marking Scheme (SUMS).

The site is not in an area that is likely to be highly visible to many people. Population density in the area is low and trestles will only be visible at times of low tide. There are no features of high landscape or scenic value that will be impacted upon.

MED does not recommend licensing this site as the Department's Conclusion Statement, which has been informed by the Appropriate Assessments, has concluded that this new application should not be licensed.

#### Marine Survey Office (MSO):

The MSO has no obection to this application from a navigational viewpoint.

The applicant is required to apply to the Commissioners of Irish Lights for sanction to establish the following marks: four posts, projecting two meters above sea level at highest astronomical tide, and with a topmark of a diagonal St. Andrews cross painted yellow, and these should be erected at the four corners of the development.

#### Sea Fisheries Protection Authority (SFPA):

The issuing of an Aquaculture and Foreshore Licence in the area identified as T06/439 for the cultivation of pacific oysters would have no negative impact on local sea fishing operations.

#### **Public Consultation**

The application was publicly advertised using a composite public notice covering both aquaculture and foreshore elements in "The Kerryman" on June 6th, 2018. The application and supporting documentation were available for inspection at Killorglin and Killarney Garda Stations for a period of four weeks from the date of publication of the notice in the newspaper.

There were seven submissions received during the public consultation period. It is not possible to disaggregate the comments into aquaculture and foreshore elements.

Five submissions consisted of objections to all oyster farming in Castlemaine Harbour on the grounds that the local environment and habitat would be damaged; the natural beauty of the area should be preserved for present and future generations; and aquaculture activities would have a detrimental effect on tourism. A concern about the impact of landowners in the area and their livestock was also referred to in one submission.

An existing licensee in Castlemaine Harbour provided a submission objecting to new applications on the basis of potential damage to the ecosystem in Castlemaine Harbour; the need to preserve wildlife and bird species; current overfishing in the harbour; lack of nutrients in the water to accommodate all potential new licensed sites; and the overall quantity and scale of the new licence applications.

The other submission received was signed by six licence applicants requesting that the Department consider their livelihoods in making a determination, and the potential boost to employment in the area arising from the granting of licences. They requested that applications be processed in a phased manner with the older applications considered in advance of, and separately from, subsequent applications.

#### Applicant response to observations made during the consultation process

The applicant states that the site is within the Cromane Designated Shellfish Growing Waters Area.

The applicant also states that the site is approximately five kilometers from any discharge point and it is significantly further than many of the sites situated within Castlemaine Harbour which are between one and three kilometers from the discharge point. The applicant states that oysters filter water all the time and play a significant part in the purification of water, and that they also contribute to the filtering of waste water which is discharged into the Castlemaine Harbour.

The applicant states that An Taisce has not indicated that they have reviewed site T06/439A and while he respects that Castlemaine Harbour is of major ecological importance, and that we have a range of habitats which are very important to our future, the granting of some additional licences in the harbour will not unduly impact on its habitat.

In relation to concerns raised by members of the public, the applicant states that site T06/439A is on the east side of Castlemaine Harbour and poses no threat to human beings or to any wildlife species. The site is not visible from the shore and it is not possible to reach these sites on foot, but only by boat.

Finally the applicant remarks that oppurtunities for economic progression in the area are limited and obtaining a licence to fish in the harbour would fulfil both his economic and social needs.

#### CRITERIA IN MAKING LICENSING DECISIONS

The Minister, in considering an application for a Foreshore Licence, may, if satisfied that it is in the public interest to do so, grant such a licence.

Section 82 of the Fisheries (Amendment) Act, 1997, stipulates that the Minister, in considering an application for a licence under the Foreshore Acts, which is sought in connection with the carrying on of aquaculture pursuant to an Aquaculture Licence, shall have regard to any decision of the licensing authority in relation to the Aquaculture Licence.

#### RECOMMENDATION

It is recommended that the Minister, taking account of the decision on the related aquaculture licence application:

refuses the granting of a Foreshore Licence to Mr. Gerard Casey, Cromane Lower, Killorglin, Co. Kerry, in respect of a site (ref: T06/439A) located in Castlemaine Harbour, Co. Kerry.

The reason for the recommendation is that, taking account of the recommendations of the Appropriate Assessment, the proposed aquaculture activity at these sites, including T06/439A, is not consistent with the Conservation Objectives for the relevant Natura sites. In particular, the proposed increase in the spatial area arising from the new licence applications, including T06/439A, would pose a risk of seston depletion and impact on the carrying capacity of the harbour. In addition, it is not possible to measure the magnitude of the impact of individual licences, including T06/439A, and how the integrity of the Natura 2000 sites might be adversely affected.

Thus, the licensing of aquaculture activity at these sites, including T06/439A, would be in contravention of Article 6(3) of the Habitats Directive."

#### Related submissions

There are no related submissions.

#### Comments

OShea, Nicole - 28/09/2018 10:03 Recommended to refuse an Aquaculture and Foreshore Licence for one site T06/439A.

Farrell, Brendan - 28/09/2018 11:48 Recommended that Licence application T06/439A is refused by the Minister for the reasons set out in this submission.

Quinlan, John - 01/10/2018 12:21 Refusal is recommended in this case please.

**Beamish, Cecil** - 01/10/2018 14:42 Recommended that the Minister determines that the application for Aquaculture and Foreshore Licences be refused for the reasons set out in the submission.

Smith, Ann - 05/10/2018 10:08 Approved for submission to Minister. 05/10/2018 A.S.

Lennox, Graham - 05/10/2018 10:59 Minister determines that the application for Aquaculture and Foreshore Licences be refused for the reasons set out.

### User details

INVOLVED: OKelly, Oisin OShea, Nicole Farrell, Brendan Quinlan, John Beamish, Cecil Ball, Siobhan eSub Ministers Office

eSub Minister

READ RECEIPT: OKelly, Oisin BTSSP-SC OShea, Nicole Farrell, Brendan Quinlan, John Beamish, Cecil Ball, Siobhan Smith, Ann Lennox, Graham 'An Roinn Talmhaíochta, Bia agus Mara Department of Agriculture, Food and the Marine



sent by registered post

**Gerard Casey Cromane Lower** Killorglin Co. Kerry



5<sup>th</sup> October 2018

# FISHERIES (AMENDMENT) ACT, 1997 (NO.23) NOTICE OF MINISTERIAL DECISION TO REFUSE TO GRANT AN AQUACULTURE LICENCE AND FORESHORE LICENCE.

Dear Mr. Casey,

I wish to inform you that the Minister For Agriculture, Food and the Marine has refused your application for Aquaculture Licences and Foreshore Licences, for the cultivation of Pacific Oysters using bags and trestles on sites no. T06/439A and T06/482A. (see attached information note). I enclose a copy of the public notice of the decision which the Department has arranged to have published in "The Kerryman".

Any person aggrieved by the decision may, in accordance with Section 41 of the Fisheries (Amendment) Act 1997, appeal against it in writing to the Aquaculture Licences Appeals Board. This appeal must be lodged within one month beginning on the date of the publication of the decision.

In addition, a person may question the validity of the Foreshore Licence determination by way of an application for judicial review, under Order 84 of the Rules of the Superior Court (SI No. 15 of 1986). Practical information on the review mechanism can be obtained from the Citizens Information Board at: http://www.citizensinformation.ie/

Yours Sincerely,

**Oisín O'Kelly** Aquaculture and Foreshore Management Division

An Lárionad Bia Mara Náisiúnta, Cloich na Coillte, Corcaigh, P85 TX47 National Seafood Centre, Clonakilty, Co Cork, P85 TX47 T +353 (02388) 59418 | Oisin.OKelly@agriculture.gov.ie www.agriculture.gov.ie

ï 2 S.12 (3) OF THE FISHERIES (AMENDMENT) ACT, 1997(NO.23) INFORMATION NOTE TO APPLICANT FOR THE PURPOSE OF REGULATION 18 OF THE AQUACULTURE (LICENCE APPLICATION) REGULATIONS 1998

REFERENCE NO:	T06/439A
APPLICANT:	Gerard Casey
AQUACULTURE TO WHICH DECISION RELATES:	Cultivation of Pacific Oysters using bags and trestles on site T06/439A on the foreshore in Castlemaine Harbour, Co Kerry.
NATURE OF DECISION:	Refusal of Licence.
DATE OF DECISION:	5 <sup>th</sup> October 2018

#### REASON FOR REFUSAL:

The Minister for Agriculture, Food and the Marine has determined that it is not in the public interest to grant Aquaculture/Foreshore Licences for this site. In making his determination the Minister considered those matters which by virtue of the Fisheries (Amendment) Act 1997, and other relevant legislation, he was required to have regard. Such matters include any submissions and observations received in accordance with the statutory provisions. The following are the reasons and considerations for the Minister's determination to refuse the licences sought: -

- a) The site is located within the Castlemaine Harbour Special Area of Conservation (SAC) and Special Protection Area (SPA) Natura 2000 sites. A Natura Appropriate Assessment (AA) was carried out in 2011 in relation to existing aquaculture activity and new applications on hand at that time in the SAC and SPA. Licensing determinations were made in conformity with 'Natura' requirements. Recently, in 2018, a further Article 6 assessment has been carried out in relation to aquaculture applications received subsequent to the completion of the original AA (this includes this site). An Appropriate Assessment Conclusion Statement has been produced in relation to this recent AA (available on the Department's website). This document outlines how the proposed aquaculture activities in Castlemaine Harbour SAC and SPA, including this site, are being managed so as not to significantly or adversely affect the integrity of the SAC and SPA.
- b) Taking account of the recommendations from the Appropriate Assessment process, the proposed aquaculture activities are not consistent with the Conservation Objectives for the SPA and could result in significant disturbances to key bird species and reductions in their density and functional foraging habitat area.
- c) The potential increase in the spatial area arising from new aquaculture activities (including this site) could cause seston depletion and impact negatively on the carrying capacity of Castlemaine Harbour.
- d) The potential risks from licensing the proposed aquaculture activities, including this site, on the integrity of the Natura 2000 sites cannot be discounted.

S.12 (3) OF THE FISHERIES (AMENDMENT) ACT, 1997(NO.23) INFORMATION NOTE TO APPLICANT FOR THE PURPOSE OF REGULATION 18 OF THE AQUACULTURE (LICENCE APPLICATION) REGULATIONS 1998

REFERENCE NO:	T06/482A
APPLICANT:	Gerard Casey
AQUACULTURE TO WHICH DECISION RELATES:	Cultivation of Pacific Oysters using bags and trestles on site T06/482A on the foreshore in Castlemaine Harbour, Co Kerry.
NATURE OF DECISION:	Refusal of Licence.
DATE OF DECISION:	5 <sup>th</sup> October 2018

#### REASON FOR REFUSAL:

The Minister for Agriculture, Food and the Marine has determined that it is not in the public interest to grant Aquaculture/Foreshore Licences for this site. In making his determination the Minister considered those matters which by virtue of the Fisheries (Amendment) Act 1997, and other relevant legislation, he was required to have regard. Such matters include any submissions and observations received in accordance with the statutory provisions. The following are the reasons and considerations for the Minister's determination to refuse the licences sought: -

- a) The site is located within the Castlemaine Harbour Special Area of Conservation (SAC) and Special Protection Area (SPA) Natura 2000 sites. A Natura Appropriate Assessment (AA) was carried out in 2011 in relation to existing aquaculture activity and new applications on hand at that time in the SAC and SPA. Licensing determinations were made in conformity with 'Natura' requirements. Recently, in 2018, a further Article 6 assessment has been carried out in relation to aquaculture applications received subsequent to the completion of the original AA (this includes this site). An Appropriate Assessment Conclusion Statement has been produced in relation to this recent AA (available on the Department's website). This document outlines how the proposed aquaculture activities in Castlemaine Harbour SAC and SPA, including this site, are being managed so as not to significantly or adversely affect the integrity of the SAC and SPA.
- b) Taking account of the recommendations from the Appropriate Assessment process, the proposed aquaculture activities are not consistent with the Conservation Objectives for the SPA and could result in significant disturbances to key bird species and reductions in their density and functional foraging habitat area.
- c) The potential increase in the spatial area arising from new aquaculture activities (including this site) could cause seston depletion and impact negatively on the carrying capacity of Castlemaine Harbour.
- d) The potential risks from licensing the proposed aquaculture activities, including this site, on the integrity of the Natura 2000 sites cannot be discounted.



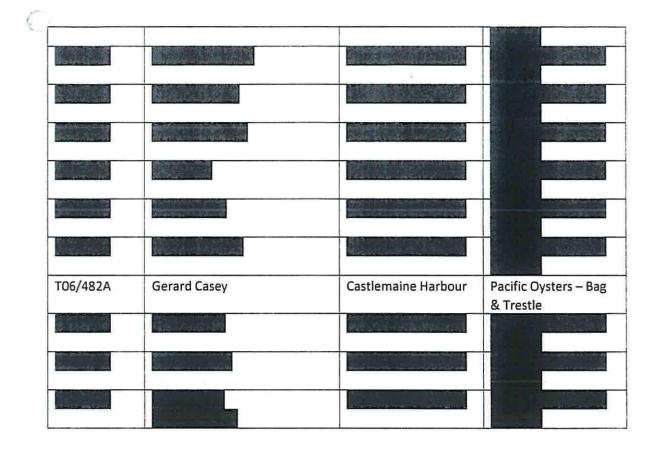
# FISHERIES (AMENDMENT) ACT, 1997 (NO. 23) & FORESHORE ACT, 1933 (NO. 12) NOTICE OF REFUSAL TO GRANT AQUACULTURE AND FORESHORE LICENCES

The Minister for Agriculture, Food and the Marine has refused to grant Aquaculture and Foreshore Licences to:

Site Ref.	Applicant	Location	Species & Cultivation
المارد آراعا			
	Distant (		
T06/439A	Gerard Casey	Castlemaine Harbour	Pacific Oysters – Bag & Trestle

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The reasons for this decision are set out on the Department's website at: <u>https://www.agriculture.gov.ie/seafood/aquacultureforeshoremanagement/aquaculturelicensing/</u> <u>aquaculturelicencedecisions/kerry/</u>

An appeal against the Aquaculture Licence decision may be made in writing, within one month of the date of its publication, to THE AQUACULTURE LICENCES APPEALS BOARD, Kilminchy Court, Portlaoise, Co. Laois, by completing the Notice of Appeal Application Form available from the Board, phone 057 86 31912, e-mail info@alab.ie or website at http://www.alab.ie/

A person may question the validity of the Foreshore Licence determination by way of an application for judicial review, under Order 84 of the Rules of the Superior Court (SI No. 15 of 1986). Practical information on the review mechanism can be obtained from the Citizens Information Board at: <u>http://www.citizensinformation.ie/</u>

